

Supplementary material to the paper:

The Integration and Coordination of Public Policies: A Systematic Comparative Review

Dataset and variables

For the purpose of our systematic review of the literature on policy integration and coordination, we coded the following variables (either binary or categorical) to operationalize the various research building blocks.

Table A1: Descriptive statistics and coding of dimension and variables

Building block	Variable	Obs.	Mean	Std. Dev.	Min.	Max.
	Group (PI (1), JUG/WOG (2))	120	1.366667	.4839149	1	2
Epistemology	Epistemology (Conceptual article (1), empirical article (2))	120	1.825	.3815603	1	2
Policy research design	Policy research design (Administrative reform (1), single policy (2), comparative policy (3))	120	1.975	.4930185	1	3
Country research design	Country research design (Single country (1), comparative country (2), conceptual article (3))	120	1.683333	.7667824	1	3
Method of analysis	Method (Qualitative (1), quantitative (2), no method (3))	120	1.566667	1.113201	1	4
Country focus	Country (Anglo Saxon (1), Scandinavian (2), Cont. Europ. (3), South. Europ. (4), EU (5), No/Other country (6), across countries (7))	120	3.341667	2.371029	1	7
Policy focus (binary variables)	Economic and Financial policy	120	.1	.3012579	0	1
	Social, health and education policy	120	.2916667	.4564355	0	1
	Environmental policy	120	.475	.5014684	0	1
	Climate policy	120	.1583333	.3665839	0	1
	Energy policy	120	.0833333	.2775443	0	1
	Infrastructure and land policy	120	.3416667	.476257	0	1
	Food and agricultural policy	120	.1083333	.3121041	0	1
	Technology policy	120	.0416667	.2006642	0	1
Theoretical focus	Socio-economic elements	118	.0677966	.2524686	0	1

(binary variables)	Negative effects of domestic institutions	118	.3220339	.4692485	0	1
	Positive effects of domestic institutions	118	.2033898	.4042366	0	1
	Policy diffusion	118	.0932203	.2919808	0	1
	Learning	118	.1440678	.3526559	0	1
	Policy ideas	118	.1271186	.3345263	0	1
	Actors / networks	118	.2457627	.4323745	0	1
	Politics	118	.1271186	.3345263	0	1
	Implementation	118	.2881356	.4548259	0	1
	Instruments	118	.1101695	.3144361	0	1
Policy capacity	118	.1355932	.343816	0	1	

1. *Variable Group*: This binary variable measures whether an article belongs to the PI or JUG/WOG group. We attributed papers that would have fit in both categories according to the concept used the most in the framing and argument of the paper.
2. *Epistemology*: This binary variable broadly measures the epistemological status of a paper by distinguishing whether it is an empirical or a conceptual paper. Empirical papers clearly have an empirical section that presents research results. Contrariwise, conceptual papers focus mostly on developing concepts and theories and draw on empirical materials by means of example or illustration.
3. *Policy related research design*: This variable entails three categories. It examines whether a paper does not focus on any specific policies (which also includes papers examining more general administrative reforms), focuses on a specific policy, or has a comparative policy design.
4. *Country related research design*: This variable also uses three categories. Notably, it measures whether a paper focuses on a single country, compares countries, or is merely conceptual. The variable overlaps partly with the one measuring epistemology, which is not a problem but serves as a control in the analysis.
5. *Method*: The method variable specifies the type and the possible combination of methods that are used in a specific article. It contains four categories: qualitative methods, quantitative methods (including the use of descriptive statistics), a mix of qualitative and quantitative methods, or no method. The latter category means that the paper does not use a method related to an empirical analysis.
6. *Country focus*: This variable measures the spatial focus of the study in a categorical manner. Firstly, we coded variables at the country level, and, subsequently, we

aggregated them into a categorical variable according to the following regional clusters: Anglo-Saxon, Scandinavian, Continental European, Southern European and other countries, and the EU as a whole.¹

7. *Policy focus*: Policy domain refers to a group of binary variables that measure the wider policy domain(s) on which a paper focuses (Candel and Biesbroek 2016). In the review process, we coded 22 different policies that papers refer to regarding PI or JUG/WOG. To reduce the coded categories to a manageable size, we combined them into the following binary variables: *economic, financial and budgetary policy; social, health and education policy; infrastructure and land policy; food and agricultural policy; environmental policy; climate policy; energy policy; technology, innovation and research policy*. A further variable measures cross-sectoral *administrative reforms*. By keeping these categories separate, we account for the fact that some papers span several of these categories. The variable is coded according to thematic analysis (Thomas and Harden 2008, Krippendorff 2013) and does not account for the direction or type of relation between the policy domains, such as hierarchical differences between the included policy sectors.
8. *Theoretical focus*: This category again refers to several binary variables. These factors refer to theoretical elements used for the analysis of horizontal policy integration, by means of an inductive coding procedure that relies, again, on thematic analysis (Thomas and Harden 2008, Krippendorff 2013). First, we developed descriptive themes that were kept close to the findings of the studies, looking for similarities and differences and grouping similar data into a tree structure in order to form analytical categories. According to the “iterative refinement” method (Wilson 2009), all units were finally coded according to these categories. Again, we decided to retain a number of binary variables because this permits us to account for the presence of several theoretical lenses in an article. This is highly relevant for this sample, as many of the papers that we included correspond to case studies. After the coding process,

¹ *Anglo-Saxon countries*: Australia, Canada, Great Britain, Ireland, New Zealand, USA, and South Africa; *Scandinavian countries*: Denmark, Finland, Norway, and Sweden; *Continental European countries*: Austria, Belgium, Germany, France, Luxemburg, Netherlands, and Switzerland; *Southern European countries*: Spain, Italy, Portugal, and Greece; *Other countries*: Bhutan, Cameroon, Chad, Chile, China, Dominican Republic, Guatemala, Hong Kong, Hungary, India, Israel, Japan, Malawi, Malaysia, Mali, Mauritania, Mozambique, Pakistan, Philippines, Senegal, Sri Lanka, Tanzania, Tunisia, Turkey, Uruguay, Uzbekistan, Vietnam, Zambia, and Zimbabwe.

we retained the following variables: *socio-economic factors, negative effects of domestic institutional and organizational factors, positive effects of domestic institutional and organizational factors, policy diffusion, learning, policy ideas, actors/networks, politics, implementation, policy instruments and policy capacity*. The selection of these categories followed an inductive strategy. We did not predefine the explanatory factors by referring to the existing literature on PI and elements that were prominent within that. Consequently, we do not presume any relationship between these elements and accept that the level of analysis of these explanations is not even. For example, it would have been possible to subsume the categories *learning* and *policy ideas* under *diffusion*, but in doing so, we would have simplified the variance in the sample below the level that is necessary to perform the review analysis. Another caveat is that the binary coding of the variables does not mean that the absence of a category measures the negation of this very category. For example, policy capacity being “0” implies only that the article does not refer to policy capacity as a theoretical lens, and not that the article discusses the negative effect of a lack of policy capacity for policy integration or joined-up government/whole-of-government. The institutional variables are an exception because this is the only instance where we were able to code the directional effect of institutions on PI or JUG/WOG. For all the other variables, the information extracted from the papers was not sufficiently clear-cut to code the directional effect of the theoretical perspectives in a valid manner.²

Table A2: Operationalization of the theoretical focus

Perspective	Indicators
Socio-economic context	<ul style="list-style-type: none"> - Situation of the national economy, degree of economic (in)stability, budgetary constraints - Economic opportunities for specific sectors of the economy - Economic costs of non-integration - Influence of social trust and social capital

² Only for the variable measuring domestic institutional (and organizational) factors we are able to distinguish between negative and positive expected effects on PI. For the other variables, the analyzed papers put forward diverse dimensions of the explanations, e.g. the articles discuss the effect of “politics” for policy integration from very different angles—even within a single article. Thus, we decided to not code the latter variables as directional expectations but as theoretical lenses that denote the substantial presence or absence of this element.

Domestic institutions	<ul style="list-style-type: none"> - Complexity and/or fragmentation of institutional structures - Path-dependency of history of previous attempts at and forms of policy integration - (In)compatibility of institutional structures of the policy sectors
Diffusion effects	<ul style="list-style-type: none"> - Supra-national policy developments, e.g. requirements of EU legislation - Global policy developments and influence of international regimes - Horizontal diffusion at the same level of government - Diffusion from the private to the public sector
Policy ideas	<ul style="list-style-type: none"> - Problem pressure, framing of the problem as an emergency - Saliency of the problem on the public/political agenda - Compatibility of policy problematization of different sectors - Convergence of policy and problem streams (multiple streams framework)
Actor configurations	<ul style="list-style-type: none"> - Analysis in terms of strategic coalitions or policy networks - Articles that highlight mechanisms for consultation of stakeholders - Role of individual actors, policy entrepreneurs and political leadership
Politics	<ul style="list-style-type: none"> - Influence of sectoral resistance and entrenched interests - Fundamental conflicts of interests between stakeholder coalitions - Analysis in terms of expansion of control of executive centers over policy sectors
Learning	<ul style="list-style-type: none"> - Availability of expertise gathered from prior phases of integration/ coordination - Policy and social learning perspectives on integration/ coordination - Integration/ coordination as result of incremental learning processes - Integration/ coordination as result of inter-sectoral learning that leads to shared framing of policy problem and solution
Implementation	<ul style="list-style-type: none"> - Implementation stage of integration/ coordination at the level of specific programs - Dynamic, negotiated character of integration/ coordination at the implementation stage - Degree of compatibility between formulation of policy goals or strategies and the specific conditions at the level of implementation
Policy instruments	<ul style="list-style-type: none"> - Analysis of integration in terms of interactions and complementarity between policy instruments of different policy sectors
Capacity	<ul style="list-style-type: none"> - Analysis in terms of governance tools and capacity-building processes - Public/strategic management perspectives - Articles that perform evaluation of integration/coordination processes or highlight the importance of evaluation for integration/coordination strategies

Results of MCA

The amount of total inertia explained by the MCA corresponds to 72.34%, which is satisfactory with respect to existing standards (Tufféry 2011). While the first three dimensions explain more than 50% of the total inertia, the first two dimensions clearly contribute the most to explaining the distribution of the characteristics: 32.73% is due to the first axis, 17.18% to the second and 8.14% to the third (Table 3).

Table A3: Summary of multiple correspondence analysis

Dimension	Principal Inertia	Percent	Cumul. Percent
Dimension 1	.0133142	32.73	32.73
Dimension 2	.0069897	17.18	49.91
Dimension 3	.0033109	8.14	58.05
Dimension 4	.0017503	4.30	62.35
Dimension 5	.0015923	3.91	66.27
Dimension 6	.0010943	2.69	68.96
Dimension 7	.0004881	1.20	70.16
Dimension 8	.0004109	1.01	71.17
Dimension 9	.000236	0.58	71.75
Dimension 10	.000224	0.55	72.30
Dimension 11	.0000116	0.03	72.33
Dimension 12	4.14e-06	0.01	72.34
Dimension 13	3.19e-07	0.00	72.34
Total	.0406792		

Notes:

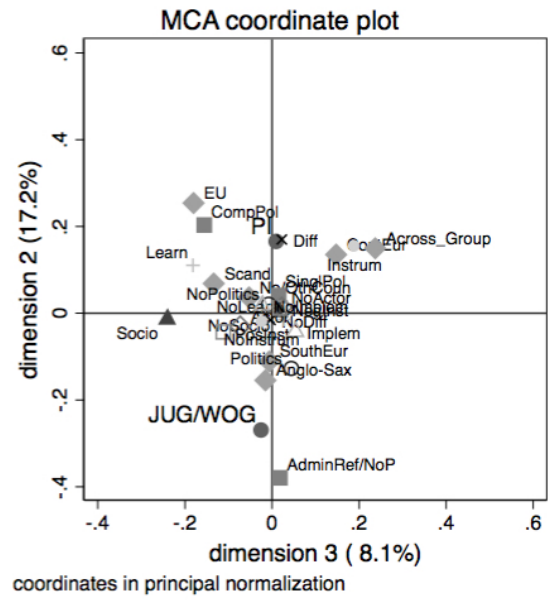
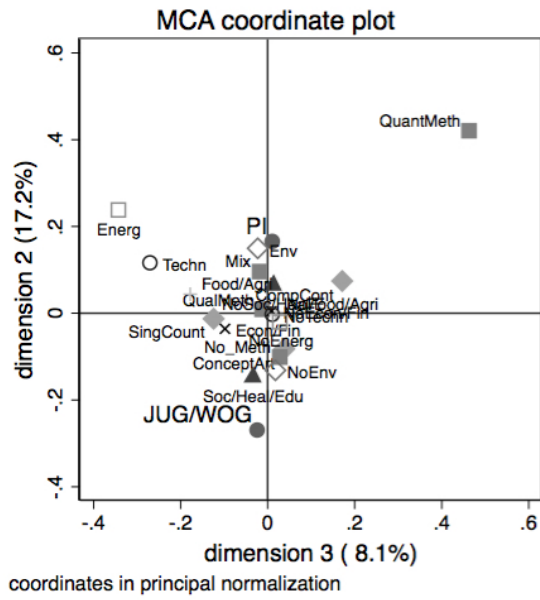
- Method: Burt-adjusted inertias
- Number of observations: 118

Table A4: Statistics for column categories in principal normalization

Variables		Overall			Dimension 1			Dimension 2			Dimension 3		
Categories		mass	quality	%inert	coord	sqcorr	contrib	coord	sqcorr	contrib	coord	sqcorr	contrib
Group	PI	0.026	0.731	0.024	0.036	0.034	0.003	0.162	0.692	0.098	0.013	0.005	0.001
	JUG/WOG	0.016	0.731	0.041	-0.060	0.034	0.004	-0.272	0.692	0.164	-0.022	0.005	0.002
Country	Anglo-Sax	0.016	0.735	0.020	-0.109	0.239	0.014	-0.156	0.493	0.056	-0.013	0.003	0.001
	Scand.	0.005	0.448	0.013	-0.150	0.228	0.009	0.066	0.045	0.003	-0.131	0.176	0.028
	Cont. Eur.	0.003	0.204	0.016	-0.044	0.010	0.000	0.133	0.086	0.008	0.149	0.109	0.021
	South. Eur.	0.001	0.040	0.013	-0.089	0.015	0.001	-0.113	0.025	0.002	-0.005	0.000	0.000
	EU	0.003	0.534	0.014	0.059	0.019	0.001	0.251	0.342	0.029	-0.178	0.173	0.031
	No/Oth. Coun.	0.007	0.807	0.048	0.468	0.793	0.116	0.035	0.004	0.001	-0.051	0.009	0.005
Across Groups	0.006	0.517	0.025	-0.124	0.084	0.007	0.147	0.119	0.018	0.240	0.315	0.098	
Epistemology	Conc. Art.	0.007	0.765	0.083	0.599	0.752	0.190	-0.072	0.011	0.005	0.033	0.002	0.002
	Emp. Art.	0.035	0.765	0.017	-0.122	0.752	0.039	0.015	0.011	0.001	-0.007	0.002	0.000
Research design policy	Adm. Ref./No. Pol.	0.006	0.657	0.036	0.161	0.099	0.011	-0.382	0.556	0.118	0.022	0.002	0.001
	Sing. Pol.	0.031	0.549	0.006	-0.047	0.295	0.005	0.040	0.209	0.007	0.018	0.044	0.003
	Comp. Pol.	0.005	0.439	0.020	0.124	0.086	0.005	0.199	0.223	0.026	-0.152	0.130	0.032
Comparative research design	Sing. Coun.	0.021	0.707	0.022	-0.122	0.353	0.024	-0.014	0.005	0.001	-0.122	0.349	0.095
	Comp. Coun.	0.013	0.646	0.027	-0.135	0.218	0.018	0.071	0.061	0.009	0.175	0.367	0.120
	Concept. Art.	0.007	0.758	0.085	0.587	0.739	0.192	-0.085	0.016	0.008	0.040	0.003	0.004
Method	Qual. Meth.	0.033	0.756	0.012	-0.104	0.748	0.027	0.005	0.002	0.000	-0.009	0.005	0.001
	Quant. Meth.	0.000	0.244	0.014	-0.032	0.001	0.000	0.419	0.109	0.009	0.466	0.135	0.023
	Mix	0.003	0.141	0.009	-0.099	0.073	0.002	0.094	0.066	0.004	-0.016	0.002	0.000
	No Meth.	0.006	0.793	0.077	0.656	0.772	0.182	-0.103	0.019	0.009	0.030	0.002	0.002
Policy field	No. Econ./Fin.	0.037	0.255	0.002	0.017	0.173	0.001	0.004	0.010	0.000	0.011	0.072	0.001
	Econ/Fin	0.004	0.255	0.014	-0.153	0.173	0.007	-0.038	0.010	0.001	-0.099	0.072	0.012
	No Soc./Heal./Edu.	0.029	0.552	0.010	0.057	0.243	0.007	0.063	0.295	0.016	0.014	0.014	0.002
	Soc./Heal./Edu.	0.012	0.552	0.023	-0.135	0.243	0.017	-0.148	0.295	0.039	-0.033	0.014	0.004
	No Env.	0.022	0.622	0.023	-0.092	0.198	0.014	-0.133	0.415	0.055	0.020	0.009	0.003
	Env.	0.020	0.622	0.025	0.101	0.198	0.015	0.147	0.415	0.061	-0.022	0.009	0.003
	No Clim.	0.035	0.454	0.004	0.018	0.069	0.001	-0.042	0.383	0.009	0.003	0.002	0.000
	Clim.	0.007	0.454	0.021	-0.093	0.069	0.004	0.219	0.383	0.046	-0.018	0.002	0.001

	<i>No Energ.</i>	0.038	0.668	0.002	0.000	0.000	0.000	-0.022	0.214	0.003	0.032	0.454	0.012
	Energ.	0.004	0.668	0.022	-0.002	0.000	0.000	0.234	0.214	0.028	-0.341	0.454	0.124
	<i>No Infra./Land</i>	0.028	0.561	0.009	0.024	0.040	0.001	-0.079	0.451	0.025	-0.031	0.070	0.008
	Infra./Land	0.014	0.561	0.018	-0.046	0.040	0.002	0.155	0.451	0.048	0.061	0.070	0.016
	<i>No Food/Agri.</i>	0.037	0.465	0.002	0.019	0.200	0.001	-0.005	0.014	0.000	0.022	0.250	0.005
	Food/Agri.	0.005	0.465	0.014	-0.155	0.200	0.008	0.042	0.014	0.001	-0.174	0.250	0.042
	<i>No Techn.</i>	0.040	0.623	0.001	-0.017	0.392	0.001	-0.005	0.036	0.000	0.012	0.194	0.002
	Techn.	0.002	0.623	0.016	0.379	0.392	0.019	0.115	0.036	0.003	-0.267	0.194	0.038
Explanatory factors	<i>No Socio.</i>	0.039	0.346	0.002	-0.017	0.163	0.001	0.001	0.001	0.000	0.017	0.182	0.004
	Socio	0.003	0.346	0.022	0.227	0.163	0.011	-0.015	0.001	0.000	-0.240	0.182	0.049
	Neg. Eff. of Inst.	0.035	0.196	0.003	0.015	0.064	0.001	0.008	0.019	0.000	0.020	0.112	0.004
	Pos. Eff. of Inst.	0.006	0.196	0.017	-0.084	0.064	0.003	-0.045	0.019	0.002	-0.111	0.112	0.024
	<i>No Diffusion</i>	0.038	0.208	0.001	-0.004	0.009	0.000	-0.017	0.195	0.002	-0.002	0.004	0.000
	Diffusion	0.004	0.208	0.014	0.037	0.009	0.000	0.169	0.195	0.016	0.023	0.004	0.001
	<i>No Learning</i>	0.036	0.343	0.003	-0.002	0.001	0.000	-0.018	0.089	0.002	0.030	0.253	0.010
	Learning	0.006	0.343	0.019	0.014	0.001	0.000	0.107	0.089	0.010	-0.181	0.253	0.059
	<i>No Ideas</i>	0.036	0.315	0.002	0.022	0.221	0.001	-0.014	0.087	0.001	0.004	0.007	0.000
	Ideas	0.005	0.315	0.014	-0.154	0.221	0.009	0.097	0.087	0.007	-0.027	0.007	0.001
	<i>No Actor</i>	0.031	0.145	0.003	-0.003	0.002	0.000	0.011	0.026	0.001	0.023	0.117	0.005
	Actor	0.010	0.145	0.011	0.009	0.002	0.000	-0.033	0.026	0.002	-0.071	0.117	0.015
	<i>No Politics</i>	0.036	0.454	0.002	0.023	0.253	0.001	0.019	0.179	0.002	-0.007	0.022	0.000
	Politics	0.005	0.454	0.012	-0.155	0.253	0.010	-0.130	0.179	0.013	0.046	0.022	0.003
	<i>No Implement.</i>	0.030	0.280	0.006	0.037	0.177	0.003	0.018	0.041	0.001	-0.022	0.062	0.004
	Implement.	0.012	0.280	0.014	-0.092	0.177	0.008	-0.044	0.041	0.003	0.054	0.062	0.011
	<i>No Instruments</i>	0.037	0.467	0.002	-0.010	0.042	0.000	-0.019	0.168	0.002	-0.023	0.256	0.006
Instruments	0.005	0.467	0.016	0.077	0.042	0.002	0.154	0.168	0.015	0.189	0.256	0.050	
<i>No Pol. Cap.</i>	0.036	0.291	0.001	-0.002	0.004	0.000	0.017	0.197	0.001	-0.011	0.090	0.001	
Pol. Cap.	0.006	0.291	0.008	0.015	0.004	0.000	-0.106	0.197	0.009	0.072	0.090	0.009	

Figure A1: Dimensions 2 and 3 of the MCA



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